

## **Bluegrass Station Division**



Bluegrass Station is a military-industrial-business park managed by the Kentucky Department of Military Affairs, catering primarily to defense and homeland security missions. The 777 acre facility, located in Lexington, Kentucky, includes more than 2.2 million square feet of space in 112 buildings, 17 miles of paved roads, 27 acres of paved parking lots, its own water, electrical and wastewater systems and an active rail head. The United States Army transferred the property to the Commonwealth of Kentucky in phases, with the final phase transferred in September 2008. The Commonwealth now owns all of the land, buildings and infrastructure that comprise Bluegrass Station.

### ***Vision Statement***

Bluegrass Station sets the conditions for defense agencies and contractors to be successful. These conditions must be fiscally advantageous compared with other BRAC'd and active installations while, additionally, supplying local business with many opportunities.

### ***Mission Statement***

Partner with tenant agencies in dynamic response to changing missions. Provide quality facilities and services at a secure complex that will meet the needs of the tenants while simultaneously securing jobs in Kentucky.

### ***Functions***

The Division's administrative and maintenance staff members are responsible for meeting the needs and demands of its tenants:

- Customer relations and partnering agreements

- Building maintenance and modifications
- Grounds maintenance and landscaping
- Environmental support and control
- Information enterprise
- Postal service
- Utilities maintenance and coordination
- Roads maintenance, including snow removal
- 24-hour security
- Oversight of construction activities

In addition, the Division's electricians, plumbers, carpenters, and other maintenance professionals stand ready to meet any special needs of Bluegrass Station's tenants.

The Division's annual revenues generated through leasing were \$7.0 million in FY09, \$9.5 million in FY10, \$9.6 million in FY11, and \$9.8 million in FY12. Since July 1996 the facility has been self sufficient and continues to operate without the benefit of state general fund dollars. This situation has necessitated an aggressive management style to ensure tenant relationships remain healthy and self-supporting. This effort has created a desirable environment for stable, long term tenants, and in recent years has resulted in continued growth of the operations of some of Bluegrass Station's new and anchor tenants.

### ***Significant Activities***

Bluegrass Station's 28 tenants employed over 2,800 full-time Kentuckians and leased/occupied over 2.2 million square feet of building space and over 556 acres of land at the end of FY12. Bluegrass Station has had an occupancy rate of near 100% for seven consecutive years, as well as its tenants utilizing over 1 million square feet of surge space in surrounding areas of Fayette and Clark Counties.

Bluegrass Station's tenants include local, state, and federal governmental agencies; federal contractors; private commercial enterprises; and residential occupants:

- The facility's largest employer is Lockheed Martin. Lockheed Martin and its contractors employed over 2,000 personnel in FY12.
- The Kentucky Logistics Operation Center (KyLOC) leases 634,268 square feet of Buildings 4, 6, 14, 15, and 17 for the 262 employees of the National Guard Materiel Management Center (NGMMC) and the Central Clothing Distribution Facility (CCDF).
- Field Logistics Readiness Center and on-site contractors has 108 employees.
- Various units of the Kentucky State Police
- Kentucky Army National Guard.

A few of the major projects at Bluegrass Station in FY11:

- Progress continues on road improvement projects, such as the extension of the Perimeter Road across one of Bluegrass Stations closed, capped landfills. This work will complete the internal road network throughout all of Bluegrass Station property and enhance future development activities. Plans were completed in FY12 for extension of infrastructure components to the currently undeveloped areas. These improvements are in response to the immediate needs of current tenants, but are also an essential component of Bluegrass Stations Master Plan for future development.

- Construction of a secure arms storage vault required by a major tenant was completed in FY12.
- \$1.7 million in re-roofing projects were completed in FY12 to meet customer priorities in protecting assets and operations.
- A Request for Proposals was issued for construction of a 200,000 SF building for a returning tenant, which is expected to be completed in FY13.
- Security has been continually enhanced in recent years, with the latest improvement being completion of the new Main Entrance project that includes a new guard house, more secure access lanes, large truck access, and additional capabilities for improved communication and monitoring technology.
- Planning and design was completed for renovation of Building 28 to accommodate the growth of an existing “high-tech” tenant.
- Planning and design work began in enhancing site lighting, an early warning system, security measures and monitoring of building sprinkler alarm systems.

### ***The Future***

Bluegrass Station has grown far beyond the goals set when the Commonwealth assumed responsibility for the facility in 1994. The Division continues to look for growth and mission opportunities to upgrade existing facilities and infrastructure. As noted above, the near term extension of roads and utilities will set the stage for future development of the northern and eastern portions of the property. This development has been made possible through extensive negotiations with the Army, Kentucky Department of Environmental Protection, the US Department of the Interior, and several other agencies. The Division eagerly anticipates opportunities for growth and improvement, along with the challenges and solutions that come with those opportunities.

### ***Logistics Operation Division***

**Mission:** The Kentucky Logistics Operation Center (KYLOC) Division is tasked to develop, manage and operate a broad array of military oriented logistical projects that provide a high benefit return versus cost to the sponsoring agency. KYLOC strives to provide the best customer service and readiness for the American War Fighter.

**Major Functions:** The Kentucky Logistics Operation Division currently manages the following projects (which consist of an annual budget of \$27 million and employ 287 individuals):

The National Guard Materiel Management Center (NGMMC), in partnership with the National Guard Bureau (NGB), is a fully funded NGB program, distributing ground and air equipment to all fifty-four states and territories. It provides a centrally located, cost efficient response capability that can address and mitigate anticipated and unexpected events in the ARNG. The NGMMC has the capability to rapidly pull, pack, and ship reaching either coast within 12-24 hours.

The Kentucky Logistics Operation Center (KYLOC) Leases 634,268 square feet of space across 5 buildings at Bluegrass Station for the 287 employees of the National Guard Material Management Center (NGMMC) and the Central Clothing Distribution Facility (CCDF)

Programs that are presently included at the NGMMC are Organizational Clothing and Individual Equipment (OCIE) RESET, Rapid Fielding Initiative (RFI), “Like New-Free”, 20’ chassis and container, and the central distributing of the Army Service Uniform (ASU).

As the “9-1-1 for CONUS”, the NGMMC manages a contingency stock of critical supplies needed during times of national disasters (such as hurricanes, ice storms, and floods). These items can be provided to the affected states within 24 hours of request. The NGMMC is capable of resorting to a 24/7 operation in order to fully support all State Active Duty missions.

The OCIE RESET has been implemented at the NGMMC. The OCIE Central Management Office (CMO), in conjunction with the NGMMC, oversees the ARNG RESET order fulfillment and logistics. The concept of the program is to replenish OCIE that is destroyed or worn out during deployment. The Department of the Army Personnel Policy Guidance for Contingency Operations in Support of GWOT, or PPG is used as a basis for requirements. OCIE is laterally transferred and housed at the NGMMC. RESET packages are built using the number of Soldiers, consumption factors, basis of issue (BOI), and size tariffs. RESET orders are placed and shipped as bulk orders. As units approach their scheduled RESET timeline, the CMO coordinates with NGMMC for the staging and transportation of the RESET package to their respective state. This process is done in close coordination with each state’s United States Property and Fiscal Officer (USPFO).

One of the latest projects at the NGMMC is RFI. Initially, RFI was created to support mobilizing Soldiers within 24 National Guard brigades. NGMMC has trained sizing teams that assist states on location in preparation for sizing events and issuing of OCIE items. The purpose of the program is to ensure the warfighter is equipped with the latest required OCI to dramatically improve the force protection status.

The Chassis and Container Program is a loan program providing 20’ chassis and containers to National Guard units throughout the nation. Upon NGB approval, states can receive these items for a period of two years. Additionally, while working with the Germany DRMO Program, the NGMMC has issued over \$7.8 million of reutilized Class II and rolling stock.

The “Like New-Free” Clothing Program enables states to send used uniforms to the NGMMC. The uniforms then undergo a thorough inspection and must pass rigid standards before being redistributed upon request to the customer at no cost. To date, the “Like New-Free” Program has resulted in a savings of over \$4.1 million to the Army National Guard.

The NGMMC, along with Kentucky USPFO, executes end of year funding for authorized programs with NGB guidance and direction.

The ASU Program transitions the Army National Guard from the green Class A Uniform to the new Army Service Uniform. Additionally, previous transitions provided by the NGMMC were the black beret, Extreme Cold Weather Clothing System (ECWCS), modular sleeping tents and modular sleeping bags to all states and territories.

The NGMMC works continually to improve the capabilities of the ARNG, our ability support the Citizen Soldiers, and service to the country.

The second partnership was formed by KYLOC and NGB with the Defense Logistics Agency (DLA) Troop Support to distribute clothing to 350,000 Army National Guard soldiers across the nation. Taking a page from the best practices of the business world and applying them to how the DOD does business, KYLOC has created a web based catalog ordering system for military clothing. It is estimated that the program saves the ARNG \$10 million annually. Building on the success of the ARNG, the program has expanded to include the 40,000 Marine Corps Reserves with an estimated savings of \$300,000 annually and the 67,000 Naval Reserve Force Command estimated at an annual savings of \$1.2 million. Also included are the 24,000 Naval Construction Brigade SEABEE members, the AMPHIBS with 3,000 amphibious SEABEE members, the 8,000 personnel of the Naval Special Warfare (SEALS) and the Naval

Coastal Members, the 107,000 Air National Guard members with an estimated savings of \$615,000 annually, the 207,000 members of the Army reserves. In total, more than \$41 million dollars of DLA owned inventory is stored at KYLOC in support of over 900,000 soldiers, sailors, marines and air personnel.

Effective February 2005, sustainment of war fighters in the Afghanistan and Horn of Africa AOR is being done through the Army Direct Ordering (ADO) program. Implementation of the ADO program began for war fighters in IRAQ August 22, 2005.

Also, in partnership with DLA Troop Support, KYLOC is continuing to sustain the new issue “USMC Running Suit” to the Marine recruit training centers. KYLOC hosts a web-based requisitioning system which allows the training centers to place orders for the required uniform sizes. KYLOC processes, packs, and ships these bulk orders to the training centers in a timely manner, while also providing inventory and shipping reports to the top level project manager at the USMC.

KYLOC in partnership with DLA Troop Support has also continued the testing phase for clothing sustainment of the Air Force Reserve. The testing phase is currently supporting the 934th Airlift Wing, Minneapolis St Paul, MN. In the last fifteen months of testing, KYLOC has shipped 545 orders, accounting for 4,328 items. The testing phase is estimated to complete by January 1, 2013 and is being considered for command-wide sustainment of approximately 70,000+ airmen.

Most recently, KYLOC in partnership with DLA Troop Support has begun talks of sustainment of clothing items for Naval Central Command in Bahrain. KYLOC has started the development of a website and will begin testing with the customer in early 2013.

### ***Youth ChalleNGe Division***



The Kentucky National Guard Youth ChalleNGe Division provides effective and efficient oversight and management of the National Guard Youth ChalleNGe Program efforts in Kentucky. Bluegrass ChalleNGe Academy and the new Appalachian ChalleNGe Academy are two of 38 nationwide programs offering second chance opportunity to At Risk Youth. ChalleNGe operates as a 75% Federal and 25% State match program administered through the Department of Defense and the Kentucky National Guard. The program brings \$4,800,000 in federal funds into Kentucky during the 2012-2013 fiscal year.

The purpose of the program is to allow Kentucky’s at-risk youth to participate in a wholesome and disciplined environment in which they can have positive, life-changing experiences and educational opportunities leading to employment. Approximately 17,000 Kentucky students do not graduate with their peer group each year. As many as 10,000 students

drop out of school each year prior to achieving a high school diploma. In today's competitive society, the failure to earn a high school diploma can be devastating. It often means difficulty in finding a quality job, disrespect for fellow citizens, and a tendency toward dishonest or unlawful behavior that could lead to confinement. Without positive intervention, the behavior of Kentucky's "at-risk" youth results in ongoing social and economical burdens for all of our citizens.

Kentucky's ChalleNGe Program Academies conduct voluntary, rigorous 22-week military model development and training programs at Fort Knox, Kentucky and in Harlan County, Kentucky. Forty-four staff members at each program, including cadre, teachers and support staff, work to guide the 400 expected annual youth graduates through a core program of 200 hours of instruction in basic high school math, reading, writing, social studies and science. Other features of the Academy include physical fitness training, community service and work projects, career skills planning, health and drug abuse awareness, job training, self-discipline and leadership training.

The program is voluntary and applicants must meet the following criteria: at least 16 and not older than 18 at time of entry to the program; a high school dropout or youth at risk as a non-completer of high school who has not already earned a GED diploma; a citizen or legal resident of U.S. and Kentucky; free from use of illegal drugs or substances; free of serious involvement in the criminal justice system (no felony convictions); physically and mentally capable of completing the program; unemployed or underemployed; and able to pass a medical screening during the first week of the program. Participants who successfully graduate from the Academy receive Placement support and active mentor support for twelve months following residential graduation. The mentor is nominated from the graduate's community acts as a counselor to help the youth transition into a job or continue his/her technical training or education. Prerequisites for a mentor are: male mentor for male graduate; female mentor for female graduate; mentor cannot be a relative; and mentor should be easily accessible to the graduate (live within a reasonable distance so that personal contact is possible). Mentors are screened and trained during the Residential Phase of the program.

Twenty-six residential classes have been completed as of June 2012. Kentucky Youth ChalleNGe has 2,180 graduates among its alumni. The academy has experienced an average placement rate in excess of 80% over the past nine years. Placement included full time jobs, continuing education and part time jobs, enlistment in military service, and approved volunteer activities.

The staff of the Department of Military Affairs is proud of our involvement this tremendous challenge and worthwhile endeavor of adding value to Kentucky's at-risk youth; creating productive and valued new members of our society. Bluegrass ChalleNGe Academy is providing Kentucky's At Risk Youth a second chance to become the citizens they wanted to become, and the adults their parents dreamed they would become. We are very optimistic that our ability to meet more of Kentucky's At Risk youth will improve within the coming year.

- Twenty-6 classes completed as of June 2012, 2,180 alumni.
- \$4,800,000 in federal funds coming to Commonwealth in current budget year.
- 94 Full Time, Part Time and Contract support personnel (both academies combined).
- High School Credit Recovery option; (55 High School Diplomas awarded since first in June 2010) with some working to attain a GED.

***Emergency Management Division***



**“PROTECT AND RESTORE OUR COMMONWEALTH”**

Kentucky Department of Military Affairs

# **KYEM 2011 ANNUAL REPORT**



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## EMERGENCY MANAGEMENT

Steven L. Beshear  
Governor

Department of Military Affairs  
Boone National Guard Center  
Frankfort, KY 40601-8168

John W. Heltzel  
Director

Greetings,

This past fiscal year has indeed been busy, not only for emergency management, but for state agencies, local government and our citizens, as well.

During the reporting period, Kentucky Emergency Management opened 5,395 incidents as reported to the Commonwealth Emergency Communications Information Center.

Two incidents were declared major disasters and deemed eligible for federal assistance for both FEMA's Public Assistance and Individual Assistance Programs.

July 25, 2011 President Barack Obama awarded Kentucky a major disaster (DR – 4008) due to the severe storms, tornadoes, straight-line winds and flooding which occurred earlier in late June.

February 29, 2012 Kentucky experienced 20 confirmed tornadoes that touched down, causing scattered damage across the Commonwealth, however, as these storms were passing through, emergency officials were preparing for and warning Kentuckians of a greater threat of severe storms and tornadoes on Friday, March 2.



Director John Heltzel

These warnings proved accurate as a strong, well developed storm system moved into the state in the early morning hours and did not exit the Commonwealth until late that night, leaving behind millions of dollars in damage, thousands of homes damaged or destroyed and tragically 25 deaths were attributed to the storms! Within days a federal major disaster, DR – 4057, was awarded, allowing federal assistance to Kentuckians.

To date these two disasters alone have resulted approximately \$51 million in federal assistance to the Commonwealth and its citizens!

During the past four years Kentucky has been awarded 11 Presidentially Declared Major Disasters, ranking our state near the top nationwide. These 11 disasters have accounted for 1,723 approved Public Assistant Program applicants with 10,584 projects worth more than \$458 million (Federal share \$342 million, state share \$55 million, and \$58 million in required applicant matching).

When will the next emergency or declared disaster occur? No one can say for sure. What I can say with certainty, we must be prepared to fulfill the KYEM Mission Statement: **"Protect and Restore our Commonwealth!"**

Respectfully,

John Heltzel  
Director, Kentucky Emergency Management

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# Kentucky Emergency Management (KYEM)

**KYEM** is a division of the **Kentucky Department of Military Affairs**. Its role and function are governed by legislative action and its authority established in Chapter 39 of the [Kentucky Revised Statutes](#).

**KYEM** is the State coordinating agency that partners with local governments, state and federal agencies, and the private sector to provide resources and assistance before during and after emergencies and disasters.

**Responsibilities:** Under the leadership and guidance of Director John W. Heltzel, Kentucky Emergency Management is responsible for coordinating all resources of state and federal government in the event of natural or manmade disasters and emergencies throughout the Commonwealth. KYEM coordinates directly with all KYEM regional managers, county emergency management officials and first responder teams for planning, training, emergency operations, mitigation, and recovery.

**KYEM Vision:** A resilient Commonwealth that is safe, secure, and prepared for emergencies and disasters through the programs and efforts of a superior emergency management team, staffed and led by professional managers and administrators.

**KYEM Objective:** Provide a comprehensive Emergency Management System to protect life and property, public peace, health, safety, and the environment of the Commonwealth of Kentucky through an all-hazards approach to mitigation, preparedness, response, and recovery from disasters and emergencies which a local emergency response agency determines is beyond its capabilities.

**KYEM Mission: 'Protect and Restore Our Commonwealth'**



# KYEM ADMINISTRATIVE BRANCH

The KYEM Administrative Branch is located at 100 Airport Road, Frankfort, Kentucky. Several sections make up this branch: Budget and Control, Hazard Mitigation, KYEM Personnel, Recovery, and Resource Management.

The KYEM Administrative Branch continues to improve efficiencies in daily operations and accountability. Working within a budget of **\$7,227,151** KYEM continues to enhance the Sub-recipient Monitoring Program and improve Division processes for budget tracking, training and travel events, and overall policies and procedures. The branch continues to develop and implement new programs, as well. This past year nearly **\$60,039,625** in state and federal funds were distributed to Kentucky counties. The Branch coordinates activities to satisfy the requirements for the Governor's Emergency Management Workshop, Weather Workshop, Kentucky Emergency Services Conference (KESC), disaster closeouts, contracting, and many other activities within the areas of administration, budget, personnel, fiscal oversight, and grants management.

## 2011 – 12 KYEM OPERATING BUDGET

Funding Origin	Dollars	Percentage
Federal	\$ 5,179,776	71.67%
State	\$ 2,047,375	28.33%
Total	\$7,227,151	100.00%



# FEDERAL PASS-THRU DOLLARS

**NOTE:** These figures are for the fiscal year July 1, 2011 through June 31, 2012

County	Dollars	County	Dollars	County	Dollars
Adair County	476,740.50	Green County	181,377.38	Montgomery County	126,867.17
Allen County	241,953.75	Greenup County	572,031.89	Morgan County	119,374.15
Anderson County	83,720.86	Hancock County	73,495.04	Muhlenberg County	23,082.54
Ballard County	126,930.19	Hardin County	312,175.32	Nelson County	657,645.48
Barren County	416,001.16	Harlan County	34,629.80	Nicholas County	46,225.24
Bath County	171,886.96	Harrison County	164,417.07	Ohio County	162,569.67
Bell County	253,028.59	Hart County	179,158.71	Oldham County	172,531.79
Boone County	111,985.18	Henderson County	472,197.27	Owen County	100,716.21
Bourbon County	36,828.34	Henry County	18,249.38	Owsley County	31,915.54
Boyd County	303,328.77	Hickman County	195,515.27	Pendleton County	33,540.40
Boyle County	1,061,085.03	Hopkins County	245,296.01	Perry County	29,514.31
Bracken County	243,449.17	Jackson County	365,768.86	Pike County	4,306,913.45
Breathitt County	(94,320.94)	Jefferson County	5,489,824.88	Powell County	233,271.15
Breckinridge County	77,080.01	Jessamine County	259,056.39	Pulaski County	176,523.49
Bullitt County	178,594.19	Johnson County	234,179.13	Robertson County	11,659.35
Butler County	56,887.37	Kenton County	120,036.37	Rockcastle County	829,201.31
Caldwell County	16,664.46	Knott County	404,007.57	Rowan County	2,016,769.36
Calloway County	634,718.96	Knox County	(6,057.59)	Russell County	111,274.76
Campbell County	172,188.57	Larue County	109,984.42	Scott County	46,979.01
Carlisle County	216,518.85	Laurel County	276,127.64	Shelby County	200,067.61
Carroll County	103,572.49	Lawrence County	28,167.78	Simpson County	80,767.47
Carter County	905,517.69	Lee County	375,744.14	Spencer County	106,008.83
Casey County	784,321.85	Leslie County	344,810.24	Taylor County	151,925.72
Christian County	(48,230.67)	Letcher County	33,837.45	Todd County	13,010.90
Clark County	446,464.42	Lewis County	824,769.54	Trigg County	61,092.87
Clay County	129,726.92	Lincoln County	182,380.85	Trimble County	35,691.91
Clinton County	30,648.56	Livingston County	25,275.31	Union County	79,300.56
Crittenden County	300,879.61	Logan County	139,963.35	Warren County	647,039.43
Cumberland County	564,651.42	Lyon County	71,227.87	Washington County	123,241.19
Daviess County	919,612.62	McCracken County	551,802.17	Wayne County	147,769.63
Edmonson County	243,884.17	McCreary County	15,603.41	Webster County	477,085.02
Elliott County	154,247.89	McLean County	122,688.68	Whitley County	23,770.38
Estill County	1,237,568.89	Madison County	8,235,773.32	Wolfe County	80,787.97
Fayette County	2,394,870.51	Magoffin County	157,714.14	Woodford County	695,103.59
Fleming County	122,385.58	Marion County	369,178.42	Statewide	5,996,975.59
Floyd County	1,342,745.45	Marshall County	247,074.13	Out Of State	70,111.39
Franklin County	3,158,818.80	Martin County	76,313.11		
Fulton County	96,040.89	Mason County	131,044.31	Road Fund	1,384,082.52
Gallatin County	71,304.63	Meade County	10,240.15		
Garrard County	768,254.00	Menifee County	96,879.74	<b>TOTAL</b>	<b>60,039,624</b>
Grant County	87,387.48	Mercer County	122,714.18		
Graves County	414,104.65	Metcalfe County	1,632,448.15		
Grayson County	268,899.78	Monroe County	417,314.16		